117th CONGRESS 1st Session



To require the Secretary of Education to establish a Climate Change Resilience Program, and for other purposes.

IN THE SENATE OF THE UNITED STATES

Mr. MARKEY introduced the following bill; which was read twice and referred to the Committee on _____

A BILL

To require the Secretary of Education to establish a Climate Change Resilience Program, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Resilient Schools Act

5 of 2021".

6 SEC. 2. FINDINGS.

7 Congress makes the following findings:

8 (1) The climate crisis is a current and future
9 danger, and will affect students' learning opportuni10 ties if schools are not resilient to climate disasters.

1	(2) In order to create a conducive learning envi-
2	ronment, schools will need to be resilient to current
3	and future climate disasters.
4	(3) Students who live in communities that are
5	most at risk to climate disasters are at higher risk
6	of losing school days to those disasters.
7	(4) Students need climate-disaster safe build-
8	ings to ensure that they are able to keep learning in
9	the face of climate disasters.
10	(5) School resiliency provides an opportunity to
11	create broader climate resiliency in the surrounding
12	community.
13	(6) Public schools, more so than any other
14	widely dispersed institution in the United States, lie
15	within frontline communities, low-income commu-
16	nities, and communities of color.
17	SEC. 3. DEFINITIONS.
18	In this Act:
19	(1) CLIMATE JUSTICE.—The term "climate jus-
20	tice" means the fair treatment and meaningful in-
21	volvement of all people, regardless of race, color, cul-
22	ture, national origin, or income, with respect to the
23	development, implementation, and enforcement of
24	policies and projects to ensure that each person en-

joys the same degree of protection from the adverse
 effects of climate change.

3 (2) COMMUNITY RESILIENCY CENTER.—The
4 term "community resiliency center" means a center
5 that provides community resources and improves dis6 aster preparedness, response, or recovery in the com7 munity and—

8 (A) may conduct, or provide space for, tar-9 geted activities such as helping reach commu-10 nity members not well-served by existing re-11 sources or preparedness programs, and serving 12 as a shelter or communications center in emer-13 gencies, distributing food, energy and other 14 basic needs during or after a disaster, and ena-15 bling faster recovery through connecting com-16 munity members with services; and

17 (B) may distribute food, energy, or other18 basic needs on an ongoing basis.

(3) ENVIRONMENTAL JUSTICE.—The term "environmental justice" means the fair treatment and
meaningful involvement of all people, regardless of
race, color, culture, national origin, or income, with
respect to the development, implementation, and enforcement of environmental laws, regulations, and
policies to ensure that each person enjoys—

AEG21819 L59

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1	(A) the same degree of protection from en-
2	vironmental and health hazards; and
3	(B) equal access to any Federal agency ac-
4	tion on justice issues related to the environment
5	in order to have a healthy environment in which
6	to live, learn, work, and recreate.
7	(4) Environmental justice community.—
8	The term "environmental justice community" means
9	a community with significant representation of com-
10	munities of color, low-income communities, or Tribal
11	and indigenous communities that experiences, or is
12	at risk of experiencing, higher or more adverse
13	human health or environmental effects as compared
14	to other communities.
15	(5) Local educational agency; state edu-
16	CATIONAL AGENCY.—The terms "local educational
17	agency" and "State educational agency" have the
18	meanings given those terms in section 8101 of the
19	Elementary and Secondary Education Act of 1965
20	(20 U.S.C. 7801).
21	(6) NONPROFIT ORGANIZATION.—The term
22	"nonprofit organization" means an organization de-
23	scribed in section $501(c)(3)$ of the Internal Revenue
24	Code of 1986 and exempt from taxation under
25	501(a) of that Code.

1	(7) Secretary.—The term "Secretary" means
2	the Secretary of Education.
3	SEC. 4. CLIMATE CHANGE RESILIENCY PROGRAM.
4	The Secretary shall establish a Climate Change Resil-
5	iency Program to—
6	(1) increase the resiliency of the United States
7	public school system during—
8	(A) climate change-related events and nat-
9	ural disasters, including extreme weather
10	events, droughts, hurricanes, coastal and inland
11	flooding, sea level rise, increased storm surge,
12	wildfires, mudslides, extreme temperatures, tor-
13	nadoes, earthquakes, and volcanos; and
14	(B) public health crises;
15	(2) increase the ability of the United States
16	public school system to advance climate justice and
17	environmental justice by serving as community resil-
18	iency centers;
19	(3) build partnerships among local businesses,
20	labor unions, apprenticeship programs, nonprofit or-
21	ganizations, and educators to facilitate applied
22	STEM and social science learning opportunities re-
23	lated to climate resiliency for students and create
24	local jobs; and

(4) prioritize public educational institutions as
 centers of innovation and pathways to green collar
 jobs through investments in vocational and technical
 education in public schools that connect to labor or ganization apprenticeships and other high-road jobs.

6 SEC. 5. GRANT PROGRAM.

7 (a) IN GENERAL.—As part of the Climate Change 8 Resiliency Program established under section 4, the Sec-9 retary shall establish a program to make grants to State 10 educational agencies, in partnership with local educational agencies and local nonprofit organizations, for the develop-11 12 ment and implementation of Statewide, regional, or local 13 climate resiliency plans or climate resiliency projects for kindergarten through grade 12 public schools, with the 14 15 aim of enabling public schools to serve as community resiliency centers. 16

(b) CLIMATE RESILIENCY PLANS AND PROJECTS.—
18 Each climate resiliency plan or climate resiliency project
19 under subsection (a) shall include 1 or more of the fol20 lowing depending on the needs of the schools and sur21 rounding communities to be served:

- (1) Improvements to school buildings and
 grounds, including projects such as—
- 24 (A) securing and insulating the school en-25 velope, ensuring that the school building can

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maintain a habitable temperature, and avoid catastrophic damage during climate disasters and power outages;

4 (B) improving air conditioning, monitoring, 5 and purifying via installation of high-efficiency 6 heat pumps that provide both cooling and heat-7 ing, air purifiers, air filtration systems, and air 8 quality monitoring systems integrated with en-9 ergy systems and energy efficiency consider-10 ations in preparation for future natural hazards 11 and public health crises such as wildfire, smog, 12 extreme heat events, and pandemics;

13 (C) providing integrated solutions that
14 combine any measures related to efficiency,
15 temperature control, air quality, toxic substance
16 remediation, energy storage, and renewable en17 ergy;

(D) installing on-site distributed generation that combines energy efficient devices, energy storage, and renewable energy to allow the
school to access essential energy during power
outages and optimize use of on-site and off-site
energy sources for emissions reductions;

24 (E) upgrading school kitchen facilities to25 support the preparation of scratch-cooked stu-

1	dent meals that use whole ingredients and are
2	rich in fruits, vegetables, legumes, and whole
3	grains;
4	(F) projects that generate and maintain
5	publicly accessibly integrated sustainability data
6	and building management platforms;
7	(G) improving walkability and accessibility
8	on school grounds and in school buildings; and
9	(H) acquiring relevant disaster response
10	equipment and carrying out disaster response
11	training.
12	(2) Green infrastructure projects and projects
13	to increase food supply resiliency, such as—
14	(A) wetlands, drainage ponds, and any
15	other green infrastructure to protect schools
16	from projected severe effects with respect to ex-
17	treme weather, natural disasters, or climate
18	change-related events, including sea-level rise,
19	flooding, and increased risk of wildfire;
20	(B) green rooftops, walls, and indoor
21	plantings, particularly those that can provide
22	temperature management and air quality im-
23	provements;

1	(C) tree plantings and green playgrounds
2	that, at appropriate times, can act as a green
3	space for the community;
4	(D) community gardens that may be used
5	by the school to provide healthy food for stu-
6	dents or by the community to provide healthy
7	food for community residents;
8	(E) procurement of local, organic, and
9	sustainably-produced food, including a focus on
10	healthy, plant-based options; and
11	(F) large scale food composting operations,
12	and other projects to reduce single-use plastic
13	and promote zero-waste options.
14	(3) Projects to enable remote learning in the
15	event that a school building is unusable due to a
16	natural disaster, climate- or climate-change related
17	event, severe weather, or infectious disease out-
18	breaks.
19	(4) Projects for climate resiliency education, in-
20	cluding STEM and social science education and ca-
21	reer preparation, such as projects that combine up-
22	grades to school buildings and grounds with career
23	and technical education opportunities.
24	(5) Any other type of plan or project carried
25	out by the State educational agency that the Sec-

retary determines will increase the resiliency of a
 school or school infrastructure provided, operated, or
 owned by the State educational agency with respect
 to the events described in section 4(1).

5 (c) PRIORITY.—The Secretary shall develop metrics to evaluate grant applications and give priority to applica-6 7 tions for climate resiliency plans or climate resiliency 8 projects that focus on improving schools in neighborhoods 9 that experience low air quality, lack green space and 10 healthy food, bear higher cumulative pollution burdens, or are at high risk of experiencing the adverse effects of cli-11 12 mate change.

13 (d) COMPONENTS.—The Secretary, directly or
14 through partnerships with States and nonprofit organiza15 tion, shall provide technical assistance to support grantees
16 in developing and implementing climate resiliency plans or
17 climate resiliency projects that—

18 (1) provide hands-on education and applied
19 STEM and social science learning opportunities to
20 students;

(2) demonstrate a commitment to provide job
training, apprenticeship programs, and contracting
opportunities to residents and small businesses
owned by residents of the community that the school
serves;

1	(3) identify and further community priority ac-
2	tions and conduct robust community engagement;
3	(4) utilize climate change data for a proactive
4	solutions;
5	(5) employ nature-based solutions that focus on
6	protection, restoration, or management of ecological
7	systems to safeguard public health, provide clean air
8	and water, increase natural hazard resilience, and
9	sequester carbon;
10	(6) increase equitable outcomes for and support
11	strong partnerships with environmental justice com-
12	munities and climate vulnerable populations;
13	(7) achieve broad and multiple community ben-
14	efits; and
15	(8) monitor project success and maintaining the
16	project into the future.
17	(e) EXISTING INITIATIVES.—The Secretary may en-
18	courage and give priority to climate resiliency plans or cli-
19	mate resiliency projects that integrate with and inform ex-
20	isting sustainability initiatives, such as the Department of
21	Education Green Ribbon Schools program.
22	(f) Environmental Health.—The Secretary may
23	develop and encourage metrics to support consistent re-
24	porting of environmental health best practices and other
25	outcomes.

AEG21819 L59

12

1 (g) COORDINATION WITH ENVIRONMENTAL PROTEC-2 TION AGENCY.—The Secretary shall coordinate with the 3 Administrator of the Environmental Protection Agency to 4 provide technical guidance or assistance to State edu-5 cational agencies in designing and carrying out climate re-6 siliency plans or climate resiliency projects funded by the 7 grant program as they relate to healthy schools.

8 (h) COORDINATION WITH DEPARTMENT OF EN-9 ERGY.—The Secretary shall coordinate with the Secretary 10 of Energy to develop metrics to evaluate grant applica-11 tions and provide technical assistance to State and local 12 educational agencies in designing and carrying out climate 13 resiliency plans or climate resiliency projects.

(i) ENVIRONMENTAL JUSTICE COMMUNITIES.—The
Secretary shall ensure that not less than 50 percent of
funds awarded under this section are used for projects located in environmental justice communities.

18 (j) WAGE RATE REQUIREMENTS.—

(1) IN GENERAL.—Notwithstanding any other
provision of law, all laborers and mechanics employed by contractors and subcontractors on projects
funded directly by a grant under this section shall
be paid wages at rates not less than those prevailing
on projects of a similar character in the locality, as
determined by the Secretary of Labor in accordance

1	with subchapter IV of chapter 31 of title 40, United
2	States Code (commonly referred to as the "Davis-
3	Bacon Act").
4	(2) AUTHORITY.—With respect to the labor
5	standards specified in paragraph (1), the Secretary
6	of Labor shall have the authority and functions set
7	forth in Reorganization Plan Numbered 14 of 1950
8	(64 Stat. 1267; 5 U.S.C. App.) and section 3145 of
9	title 40, United States Code.
10	(k) USE OF AMERICAN IRON, STEEL, AND MANUFAC-
11	TURED PRODUCTS.—
12	(1) DEFINITIONS.—In this subsection:
13	(A) MANUFACTURED PRODUCT.—The term
14	"manufactured product" means any construc-
15	tion material or end product (as those terms
16	are defined in part 25.003 of the Federal Ac-
17	quisition Regulation) that is not an iron or steel
18	product, including—
19	(i) electrical components; and
20	(ii) non-ferrous building materials, in-
21	cluding aluminum, polyvinylchloride, glass,
22	fiber optics, plastic, wood, masonry, rub-
23	ber, manufactured stone, any other non-
24	ferrous metals, and any unmanufactured
25	construction material.

1	(B) PRODUCED IN THE UNITED STATES.—
2	The term "produced in the United States"
3	means the following:
4	(i) When used with respect to a man-
5	ufactured product, the product was manu-
6	factured in the United States and the cost
7	of the components of that product that
8	were mined, produced, or manufactured in
9	the United States exceeds 60 percent of
10	the total cost of all components of the
11	product.
12	(ii) When used with respect to iron or
13	steel products, or an individual component
14	of a manufactured product, all manufac-
15	turing processes for those iron or steel
16	products or components, from the initial
17	melting stage through the application of
18	coatings, occurred in the United States, ex-
19	cept that the term does not include—
20	(I) steel or iron material or prod-
21	ucts manufactured abroad from semi-
22	finished steel or iron from the United
23	States; or
24	(II) steel or iron material or
25	products manufactured in the United

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1	States from semi-finished steel or iron
2	of foreign origin.
3	(2) REQUIREMENTS.—A State that receives
4	funds under this section shall ensure that any iron,
5	steel, and manufactured products used in a project
6	carried out with those funds are produced in the
7	United States.
8	(3) WAIVER AUTHORITY.—
9	(A) IN GENERAL.—The Secretary may
10	waive the requirement under paragraph (2) if
11	the Secretary determines that—
12	(i) applying the requirement would be
13	inconsistent with the public interest;
14	(ii) iron, steel, and manufactured
15	products produced in the United States are
16	not produced in a sufficient and reasonably
17	available quantity or are not of a satisfac-
18	tory quality; or
19	(iii) using iron, steel, and manufac-
20	tured products produced in the United
21	States will increase the cost of the applica-
22	ble overall project by more than 25 per-
23	cent.
24	(B) PUBLICATION.—Before issuing a waiv-
25	er under subparagraph (A), the Secretary shall

1 publish in the Federal Register a detailed writ-2 ten explanation of the waiver determination. 3 (4)CONSISTENCY WITH INTERNATIONAL 4 AGREEMENTS.—This subsection shall be applied in a 5 manner consistent with the obligations of the United 6 States under international agreements. 7 SEC. 6. REPORT.

8 Not later than 2 years after the date of enactment 9 of this Act, and annually thereafter, the Secretary shall 10 submit to Congress a report that evaluates the effective-11 ness of the activities carried out under this Act.

12 SEC. 7. AUTHORIZATION OF APPROPRIATIONS.

(a) IN GENERAL.—There is authorized to be appropriated to the Department of Education to carry out this
Act \$4,000,000,000 for each of fiscal years 2022 through
2032.

17 (b) LIMITATION.—Not more than 5 percent of the18 funds appropriated to carry out this Act shall be used for19 projects described in section 5(b)(3).