

116TH CONGRESS  
1ST SESSION

**S.** \_\_\_\_\_

To prohibit the conduct of a first-use nuclear strike absent a declaration  
of war by Congress.

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IN THE SENATE OF THE UNITED STATES

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Mr. MARKEY introduced the following bill; which was read twice and referred  
to the Committee on \_\_\_\_\_

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**A BILL**

To prohibit the conduct of a first-use nuclear strike absent  
a declaration of war by Congress.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Restricting First Use  
5       of Nuclear Weapons Act of 2019”.

6       **SEC. 2. FINDINGS AND DECLARATION OF POLICY.**

7       (a) FINDINGS.—Congress finds the following:

8               (1) The Constitution gives Congress the sole  
9       power to declare war.

1           (2) The framers of the Constitution understood  
2           that the monumental decision to go to war, which  
3           can result in massive death and the destruction of  
4           civilized society, must be made by the representa-  
5           tives of the people and not by a single person.

6           (3) As stated by section 2(c) of the War Powers  
7           Resolution (Public Law 93–148; 50 U.S.C. 1541),  
8           “the constitutional powers of the President as Com-  
9           mander-in-Chief to introduce United States Armed  
10          Forces into hostilities, or into situations where im-  
11          minent involvement in hostilities is clearly indicated  
12          by the circumstances, are exercised only pursuant to  
13          (1) a declaration of war, (2) specific statutory au-  
14          thorization, or (3) a national emergency created by  
15          attack upon the United States, its territories or pos-  
16          sessions, or its armed forces”.

17          (4) Nuclear weapons are uniquely powerful  
18          weapons that have the capability to instantly kill  
19          millions of people, create long-term health and envi-  
20          ronmental consequences throughout the world, di-  
21          rectly undermine global peace, and put the United  
22          States at existential risk from retaliatory nuclear  
23          strikes.

1           (5) By any definition of war, a first-use nuclear  
2       strike from the United States would constitute a  
3       major act of war.

4           (6) A first-use nuclear strike conducted absent  
5       a declaration of war by Congress would violate the  
6       Constitution.

7       (b) DECLARATION OF POLICY.—It is the policy of the  
8       United States that no first-use nuclear strike should be  
9       conducted absent a declaration of war by Congress.

10   **SEC. 3. PROHIBITION ON CONDUCT OF FIRST-USE NU-**  
11                   **CLEAR STRIKES.**

12       (a) PROHIBITION.—Notwithstanding any other provi-  
13       sion of law, the President may not use the Armed Forces  
14       of the United States to conduct a first-use nuclear strike  
15       unless such strike is conducted pursuant to a declaration  
16       of war by Congress that expressly authorizes such strike.

17       (b) FIRST-USE NUCLEAR STRIKE DEFINED.—In this  
18       section, the term “first-use nuclear strike” means an at-  
19       tack using nuclear weapons against an enemy that is con-  
20       ducted without the President determining that the enemy  
21       has first launched a nuclear strike against the United  
22       States or an ally of the United States.