113th CONGRESS 2d Session S

To provide for the development and use of technology for personalized handguns, to require that, within 3 years, all handguns manufactured or sold in, or imported into, the United States incorporate such technology, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

Mr. MARKEY introduced the following bill; which was read twice and referred to the Committee on

# A BILL

- To provide for the development and use of technology for personalized handguns, to require that, within 3 years, all handguns manufactured or sold in, or imported into, the United States incorporate such technology, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Handgun Trigger5 Safety Act of 2014".

#### 6 SEC. 2. FINDINGS.

7 Congress finds as follows:

1	(1) It is in the interest of the United States to
2	protect its citizens from handgun violence and acci-
3	dental firearm deaths.
4	(2) Personalizing handguns would prevent un-
5	authorized users, whether children, criminals, or oth-
6	ers, from misusing the weapons.
7	(3) Personalizing handguns would allow author-
8	ized users to continue to lawfully own and use their
9	handguns more safely.
10	(4) In 2011, according to the Centers for Dis-
11	ease Control, there were 851 accidental firearm
12	deaths.
13	(5) In 2010, according to the Centers for Dis-
14	ease Control, 62 people under the age of 15 were
15	killed accidentally with firearms.
16	(6) According to the National Crime Victimiza-
17	tion Survey, almost 350,000 incidents of firearm
18	theft from private citizens occur each year.
19	(7) According to the Federal Bureau of Inves-
20	tigation, 45 law enforcement officers were killed with
21	their own firearm between 2002 and 2011.
22	(8) According to the Federal Bureau of Inves-
23	tigation, almost half of all murders in the United
24	States in 2011 were committed with handguns.

# TITLE I—TECHNOLOGY FOR PERSONALIZED HANDGUNS GRANTS

#### 4 SEC. 101. DEFINITIONS.

5 In this title:

6 (1) HANDGUN.—The term "handgun" has the 7 meaning given the term in section 921(a)(29) of title 8 18, United States Code. 9 (2) PERSONALIZED HANDGUN.—The term "personalized handgun" means a handgun that— 10 11 (A) enables only an authorized user of the 12 handgun to fire the handgun; and 13 (B) was manufactured in such a manner 14 that the firing restriction described in subpara-15 graph (A)— 16 (i) is incorporated into the design of 17 the handgun; 18 (ii) is not sold as an accessory; and 19 (iii) cannot be readily removed or de-20 activated. (3) QUALIFIED ENTITY.—The term "qualified 21 entity" means— 22 23 (A) a State or unit of local government; 24 (B) a nonprofit or for-profit organization; 25 or

1	(C) an institution of higher education (as
2	defined in section 101 of the Higher Education
3	Act of 1965 (20 U.S.C. 1001)).
4	(4) Retrofitted personalized handgun.—
5	The term "retrofitted personalized handgun" means
6	a handgun fitted with a device that—
7	(A) enables only an authorized user of the
8	handgun to fire the handgun; and
9	(B) cannot be readily removed or deacti-
10	vated.
11	SEC. 102. AUTHORIZATION.

12 The Attorney General, acting through the Director 13 of the National Institute of Justice (referred to in this 14 title as the "Director"), shall make grants to qualified en-15 titles to develop technology for personalized handguns.

#### 16 SEC. 103. APPLICATIONS.

17 A qualified entity seeking a grant under this title
18 shall submit to the Director an application at such time,
19 in such manner, and containing such information as the
20 Director may reasonably require.

#### 21 SEC. 104. USES OF FUNDS.

A qualified entity that receives a grant under thistitle—

 $\mathbf{5}$ 

(1) shall use not less than 70 percent of the
 amount of the grant to develop technology for per sonalized handguns;

4 (2) may use not more than 20 percent of the
5 amount of the grant to develop technology for retro6 fitted personalized handguns; and

7 (3) may use not more than 10 percent of the
8 amount of the grant for administrative costs associ9 ated with the development of technology funded
10 under this title.

#### 11 SEC. 105. TERM; RENEWAL.

12 (a) TERM.—A grant awarded under this title shall13 be for a term of 1 year.

(b) RENEWAL.—A qualified entity receiving a grant
under this title may renew the grant by submitting to the
Director an application for renewal at such time, in such
manner, and containing such information as the Director
may reasonably require.

#### 19 SEC. 106. REPORTS.

20 (a) REPORTS TO DIRECTOR.—A qualified entity re21 ceiving a grant under this title shall submit to the Director
22 such reports, at such time, in such manner, and con23 taining such information as the Director may reasonably
24 require.

(b) REPORTS TO CONGRESS.—Each year, the Direc tor shall submit to Congress a report that contains a sum mary of the information submitted to the Director under
 subsection (a) during the previous year.

#### 5 SEC. 107. REGULATIONS.

6 The Director may promulgate such guidelines, rules,7 regulations, and procedures as may be necessary to carry8 out this title.

#### 9 SEC. 108. AUTHORIZATION OF APPROPRIATIONS.

10 There is authorized to be appropriated to carry out 11 this title \$2,000,000 for each of fiscal years 2015 and 12 2016.

# **13 TITLE II—CONSUMER PRODUCT**

### 14 SAFETY COMMISSION SAFETY

## 15 **STANDARD**

#### 16 SEC. 201. DEFINITIONS.

17 In this title:

18 (1) ANTIQUE FIREARM; FIREARM; HANDGUN.—
19 The terms "antique firearm", "firearm", and "hand20 gun" have the meaning given those terms in section
21 921 of title 18, United States Code.

(2) AUTHORIZED USER.—The term "authorized
user", with respect to a firearm, means—

- 24 (A) the lawful owner of the firearm; and
- 25 (B) any individual who is—

1	(i) authorized by the lawful owner of
2	the firearm to use the firearm; and
3	(ii) authorized, under the law of the
4	State where the firearm is being used, to
5	own, carry, or use a firearm in the State.
6	(3) Personalized Handgun.—The term "per-
7	sonalized handgun" means a handgun that—
8	(A) enables only an authorized user of a
9	handgun to fire the handgun; and
10	(B) is manufactured in such a manner
11	that the firing restriction described in subpara-
12	graph (A)—
13	(i) is incorporated into the design of
14	the handgun; and
15	(ii) cannot be readily removed or de-
16	activated.
17	(4) Retrofitted personalized handgun.—
18	The term "retrofitted personalized handgun" means
19	a handgun fitted with a device that—
20	(A) enables only an authorized user of a
21	handgun to fire the handgun; and
22	(B) attaches to the handgun in a manner
23	such that the device cannot be readily removed
24	or deactivated.

OLL14224

8

#### 1 SEC. 202. CONSUMER PRODUCT SAFETY STANDARD.

2 (a)ESTABLISHMENT STANDARD.—Notwith-OF 3 standing section 3(a)(5)(E) of the Consumer Product Safety Act (15 U.S.C. 2052(a)(5)(E)), the Consumer 4 5 Product Safety Commission, in consultation with the Attorney General and the Director of the National Institute 6 7 of Justice, shall promulgate a consumer product safety 8 standard under section 7(a) of such Act (15 U.S.C. 9 2056(a)) for handguns.

10 (b) STANDARD REQUIREMENTS.—The standard pro11 mulgated under subsection (a) shall require that—

(1) on and after the date that is 2 years after
the date of enactment of this Act, a handgun manufactured in the United States shall be a personalized
handgun; and

(2) on and after the date that is 3 years after
the date of enactment of this Act, a handgun sold,
offered for sale, traded, transferred, shipped, leased,
or distributed in the United States shall be—

20 (A) a personalized handgun, if manufac21 tured on or after the effective date described in
22 paragraph (1); or

(B) a retrofitted personalized handgun, if
manufactured before the effective date described in paragraph (1).

26 (c) EXEMPTIONS.—

1 (1) ANTIQUE FIREARMS.—The standard pro-2 mulgated under subsection (a) shall not require the 3 retrofitting or personalization of an antique firearm. 4 (2) MILITARY FIREARMS.—The standard pro-5 mulgated under subsection (a) shall not apply to a 6 firearm that is owned by the Department of De-7 fense. 8 (d) Cost of Retrofitting.— 9 (1) IN GENERAL.—Except to the extent that 10 the Attorney General determines to reimburse a 11 manufacturer using amounts from the Department 12 of Justice Assets Forfeiture Fund, as authorized 13 under the amendment made by paragraph (2), the 14 cost of retrofitting a handgun to comply with the re-15 quirement under subsection (b)(2)(B) shall be borne 16 by the manufacturer of the handgun if the manufac-17 turer is operational at the time the retrofit is re-18 quired. 19 (2) Reimbursement from department of 20 JUSTICE FUND.—Section ASSETS FORFEITURE 21 524(c) of title 28, United States Code, is amended— 22 (A) in subparagraph (H), by striking 23 "and" at the end;

24 (B) in subparagraph (I), by striking the
25 period at the end and inserting "; and"; and

OLL14224

S.L.C.

10

(C) by inserting after subparagraph (I) the
 following:

"(J) payments to reimburse manufacturers of
handguns for the costs of retrofitting handguns to
comply with the requirement under section
202(d)(1) of the Handgun Trigger Safety Act of
2014.".

8 (e) AVAILABILITY OF AN ACTION ON BEHALF OF A 9 STATE.—If an attorney general, other official, or agency 10 of a State has reason to believe that an interest of the 11 residents of the State has been or is threatened or ad-12 versely affected by a seller or manufacturer of handguns 13 who violates this title, including a consumer product safety 14 standard promulgated under this title, the attorney gen-15 eral, official, or agency may bring a civil action on behalf 16 of the residents of the State against the seller or manufac-17 turer in an appropriate district court of the United States to enjoin any further such violation and for other relief 18 as may be appropriate. 19

1	TITLE III—EXEMPTION FROM
2	THE PROTECTION OF LAW-
3	FUL COMMERCE IN ARMS ACT
4	SEC. 301. EXEMPTIONS FROM THE PROTECTION OF LAW-
5	FUL COMMERCE IN ARMS ACT.
6	Section 4 of the Protection of Lawful Commerce in
7	Arms Act (15 U.S.C. 7903) is amended—
8	(1) in paragraph $(4)$ —
9	(A) by striking "The term 'qualified prod-
10	uct' means" and inserting the following: "The
11	term 'qualified product'—
12	"(i) except as provided in clause (ii),
13	means'';
14	(B) by striking the period at the end and
15	inserting "; and"; and
16	(C) by adding at the end the following:
17	"(ii) does not include a handgun
18	that—
19	"(I) is manufactured on or after
20	the date that is 2 years after the date
21	of enactment of the Handgun Trigger
22	Safety Act of 2014; and
23	"(II) is not a—
24	"(aa) personalized handgun;
25	or

1	"(bb) retrofitted personal-
2	ized handgun."; and
3	(2) by adding at the end the following:
4	"(10) Authorized user.—The term 'author-
5	ized user', with respect to a handgun, means—
6	"(A) the lawful owner of the firearm; and
7	"(B) any individual who is—
8	"(i) authorized by the lawful owner of
9	the firearm to use the firearm; and
10	"(ii) authorized, under the law of the
11	State where the firearm is being used, to
12	own, carry, or use a firearm in the State.
13	"(11) HANDGUN.—The term 'handgun' has the
14	meaning given the term in section $921(a)(29)$ of title
15	18, United States Code.
16	"(12) PERSONALIZED HANDGUN.—The term
17	'personalized handgun' means a handgun that—
18	"(A) enables only an authorized user of the
19	handgun to fire the handgun; and
20	"(B) is manufactured in such a manner
21	that the firing restriction described in subpara-
22	graph (A)—
23	"(i) is incorporated into the design of
24	the handgun; and

OLL14224

S.L.C.

1	"(ii) cannot be readily removed or de-
2	activated.
3	"(13) Retrofitted personalized hand-
4	GUN.—The term 'retrofitted personalized handgun'
5	means a handgun fitted with a device that—
6	"(A) enables only an authorized user of the
7	handgun to fire the handgun; and
8	"(B) attaches to the handgun in a manner
9	such that the device cannot be readily removed
10	or deactivated.".