117TH CONGRESS 1ST SESSION	S	
		

To amend the Children's Online Privacy Protection Act of 1998 to strengthen protections relating to the online collection, use, and disclosure of personal information of children and minors, and for other purposes.

IN THE SENATE OF THE UNITED STATES

Mr. Markey (for himself and Mr. Cassidy) introduced the following bill; which was read twice and referred to the Committee on

A BILL

- To amend the Children's Online Privacy Protection Act of 1998 to strengthen protections relating to the online collection, use, and disclosure of personal information of children and minors, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
 - 4 (a) SHORT TITLE.—This Act may be cited as the
 - 5 "Children and Teens' Online Privacy Protection Act".
 - 6 (b) Table of Contents for
 - 7 this Act is as follows:

Sec. 1. Table of contents.

- Sec. 2. Definitions.
- Sec. 3. Online collection, use, and disclosure of personal information of children and minors.
- Sec. 4. Fair Information Practices Principles.
- Sec. 5. Digital Marketing Bill of Rights for Minors.
- Sec. 6. Targeted marketing to children or minors.
- Sec. 7. Removal of content.
- Sec. 8. Privacy dashboard for connected devices for children and minors.
- Sec. 9. Prohibition on sale of connected devices for children and minors that fail to meet appropriate cybersecurity and data security standards.
- Sec. 10. Rule for treatment of users of websites, services, and applications directed to children or minors.
- Sec. 11. Study of mobile and online application oversight.
- Sec. 12. Youth Privacy and Marketing Division.
- Sec. 13. Enforcement and applicability.

1 SEC. 2. DEFINITIONS.

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2	(a) IN GENERAL.—In this Act:

- 3 (1) Commission.—The term "Commission"
- 4 means the Federal Trade Commission.

(2) Constructive knowledge.—

- 6 (A) IN GENERAL.—The term "constructive 7 knowledge" means that knowledge that a minor 8 is a minor under section 5(a)(1)(A)(i)(II) shall 9 be imputed, at a minimum, to an operator if—
- (i) the operator directly or indirectly
 collects, uses, profiles, buys, sells, classifies, or analyzes (using an algorithm or
 other form of data analytics) data about a
 user or groups of users to estimate, identify, or classify the age, age range, or
 proxy thereof;
 - (ii) the operator directly or indirectly collects, uses, profiles, buys, sells, classifies

1	or analyzes (using an algorithm or other
2	form of data analytics) data about the na-
3	ture of the content of the website, online
4	service, online application, or mobile appli-
5	cation that estimates, identifies, or classi-
6	fies the content as directed to users of a
7	particular age range or similarly estimates,
8	identifies, or classifies the intended or like-
9	ly audience for the content;
10	(iii) the operator has or receives data
11	or reporting related to the age of users on
12	the website, online service, online applica-
13	tion, or mobile application under the self-
14	regulatory guidelines described in section
15	1304 of the Children's Online Privacy Pro-
16	tection Act of 1998 (15 U.S.C. 6503) that
17	documents risks and controls, including the
18	existence of operator-controlled data ana-
19	lytics and content analytics capabilities and
20	functions or outputs;
21	(iv) the operator has or receives com-
22	plaints from parents or other third parties
23	about the age of users using its service,
24	whether through the operators' complaint

1	mechanism, by email, or other means con-
2	veniently accessible by the user;
3	(v) the operator has or receives data
4	or reporting or information from the oper-
5	ator's internal communications, including
6	documentation about its advertising prac-
7	tices, such as an advertisement insertion
8	order, or other promotional material to
9	marketers, that indicates that data is being
10	collected from users of a particular age
11	range that are using the product or serv-
12	ice;
13	(vi) the operator has publicly available
14	data or reporting regarding the operator's
15	product or service indicating that users of
16	a particular age range are using the prod-
17	uct or service; or
18	(vii) a content provider on the opera-
19	tor's website, online service, online applica-
20	tion, or mobile application communicates
21	to an ad-network that the content is in-
22	tended for users of a particular age range
23	or likely to appeal to users of a particular
24	age range, whether directly or indirectly.

1	(B) Additional factors.—The Commis-
2	sion may issue guidance or promulgate rules
3	that indicate factors, in addition to those de-
4	scribed in subparagraph (A), that should be
5	considered to be constructive knowledge for
6	purposes of this Act.
7	(3) STANDARDS.—The term "standards" means
8	benchmarks, guidelines, best practices, methodolo-
9	gies, procedures, and processes.
10	(b) Other Definitions.—The definitions set forth
11	in section 1302 of the Children's Online Privacy Protec-
12	tion Act of 1998 (15 U.S.C. 6501), as amended by section
13	3(a) of this Act, shall apply in this Act, except to the ex-
14	tent the Commission provides otherwise by regulations
15	issued under section 553 of title 5, United States Code
16	SEC. 3. ONLINE COLLECTION, USE, AND DISCLOSURE OF
17	PERSONAL INFORMATION OF CHILDREN AND
18	MINORS.
19	(a) Definitions.—Section 1302 of the Children's
20	Online Privacy Protection Act of 1998 (15 U.S.C. 6501)
21	is amended—
22	(1) by amending paragraph (2) to read as fol-
23	lows:
24	"(2) Operator.—The term 'operator'—
25	"(A) means any person—

1	(1) who, for commercial purposes, in
2	interstate or foreign commerce operates or
3	provides a website on the internet, an on-
4	line service, an online application, or a mo-
5	bile application; and
6	"(ii) who—
7	"(I) collects or maintains, either
8	directly or through a service provider,
9	personal information from or about
10	the users of that website, service, ap-
11	plication, or connected device;
12	"(II) allows another person to
13	collect personal information directly
14	from users of that website, service,
15	application, or connected device (in
16	which case, the operator is deemed to
17	have collected the information); or
18	"(III) allows users of that
19	website, service, application, or con-
20	nected device to publicly disclose per-
21	sonal information (in which case, the
22	operator is deemed to have collected
23	the information); and
24	"(B) does not include any nonprofit entity
25	that would otherwise be exempt from coverage

1	under section 5 of the Federal Trade Commis-
2	sion Act (15 U.S.C. 45).";
3	(2) in paragraph (4)—
4	(A) by amending subparagraph (A) to read
5	as follows:
6	"(A) the release of personal information
7	collected from a child or minor for any purpose,
8	except where the personal information is pro-
9	vided to a person other than an operator who—
10	"(i) provides support for the internal
11	operations of the website, online service,
12	online application, or mobile application of
13	the operator, excluding any activity relat-
14	ing to targeted marketing directed to chil-
15	dren, minors, or connected devices; and
16	"(ii) does not disclose or use that per-
17	sonal information for any other purpose;
18	and"; and
19	(B) in subparagraph (B)—
20	(i) by inserting "or minor" after
21	"child" each place the term appears;
22	(ii) by inserting "or minors" after
23	"children"; and
24	(iii) by striking "website or online
25	service" and inserting "website, online

1	service, online application, or mobile appli-
2	cation";
3	(3) in paragraph (8), by striking subparagraphs
4	(F) and (G) and inserting the following:
5	"(F) geolocation information;
6	"(G) information used for biometric identi-
7	fication, as defined in section 70123 of title 46,
8	United States Code, of an individual;
9	"(H) information reasonably associated
10	with or attributed to an individual;
11	"(I) information (including an internet
12	protocol address) that permits the identification
13	of—
14	"(i) an individual; or
15	"(ii) any device used by an individual
16	to directly or indirectly access the internet
17	or an online service, online application, or
18	mobile application; or
19	"(J) information concerning a child or
20	minor or the parents of that child or minor (in-
21	cluding any unique or substantially unique iden-
22	tifier, such as a customer number) that an op-
23	erator collects online from the child or minor
24	and combines with an identifier described in
25	this paragraph.";

I	(4) by amending paragraph (9) to read as fol-
2	lows:
3	"(9) Verifiable consent.—The term
4	'verifiable consent' means any reasonable effort (tak-
5	ing into consideration available technology), includ-
6	ing a request for authorization for future collection,
7	use, and disclosure described in the notice, to ensure
8	that, in the case of a child, a parent of the child
9	or, in the case of a minor, the minor—
10	"(A) receives specific notice of the personal
11	information collection, use, and disclosure prac-
12	tices of the operator; and
13	"(B) before the personal information of the
14	child or minor is collected, freely and unambig-
15	uously authorizes—
16	"(i) the collection, use, and disclosure
17	as applicable, of that personal information
18	and
19	"(ii) any subsequent use of that per-
20	sonal information.";
21	(5) by striking paragraph (10) and redesig-
22	nating paragraphs (11) and (12) as paragraphs (10)
23	and (11), respectively; and
24	(6) by adding at the end the following:

1	"(12) Connected Device.—The term 'con-
2	nected device' means a device that is capable of con-
3	necting to the internet, directly or indirectly, or to
4	another connected device.
5	"(13) Online.—The term 'online' means—
6	"(A) connected to or compatible with the
7	internet; or
8	"(B) via the internet.
9	"(14) Online application.—The term 'online
10	application'—
11	"(A) means an internet-connected software
12	program; and
13	"(B) includes a service or application of-
14	fered via a connected device.
15	"(15) Online service.—The term 'online
16	service'—
17	"(A) means broadband internet access
18	service, as defined in the Report and Order on
19	Remand, Declaratory Ruling, and Order in the
20	matter of protecting and promoting the open
21	internet, adopted by the Federal Communica-
22	tions Commission on February 26, 2015 (FCC
23	15–24); and
24	"(B) includes a service or application of-
25	fered via a connected device.

1	"(16) DIRECTED TO A CHILD OR MINOR.—
2	"(A) IN GENERAL.—The terms 'directed to
3	a child' or 'directed to a minor' means, with re-
4	spect to a website, online service, online applica-
5	tion, or mobile application, the website, online
6	service, online application, or mobile application
7	is targeted to children or minors, as the case
8	may be, as demonstrated by—
9	"(i) the subject matter of the website
10	online service, online application, or mobile
11	application;
12	"(ii) the visual content of the website
13	online service, online application, or mobile
14	application;
15	"(iii) the use of animated characters
16	or child-oriented activities for children, or
17	the use of minor-oriented characters or
18	minor-oriented activities for minors, and
19	related incentives on the website, online
20	service, online application, or mobile appli-
21	eation;
22	"(iv) the music or other audio content
23	on the website, online service, online appli-
24	cation, or mobile application;

1	"(v) the age of models on the website,
2	online service, online application, or mobile
3	application;
4	"(vi) the presence, on the website, on-
5	line service, online application, or mobile
6	application, of—
7	"(I) child celebrities;
8	"(II) celebrities who appeal to
9	children;
10	"(III) teen celebrities; or
11	"(IV) celebrities who appeal to
12	minors;
13	"(vii) the language used on the
14	website, online service, online application,
15	or mobile application;
16	"(viii) advertising content used on, or
17	used to advertise, the website, online serv-
18	ice, online application, or mobile applica-
19	tion; or
20	"(ix) reliable empirical evidence relat-
21	ing to—
22	"(I) the composition of the audi-
23	ence of the website, online service, on-
24	line application, or mobile application;
25	and

1	(Π) the intended audience of
2	the website, online service, online ap-
3	plication, or mobile application.
4	"(B) Rules of construction.—
5	"(i) Services deemed directed to
6	CHILDREN OR MINORS.—For the purposes
7	of this title, a website, online service, on-
8	line application, or mobile application shall
9	be deemed to be directed to children or mi-
10	nors if the operator of the website, online
11	service, online application, or mobile appli-
12	cation has constructive knowledge that the
13	website, online service, online application,
14	or mobile application collects personal in-
15	formation directly from users of any other
16	website, online service, online application,
17	or mobile application that is directed to
18	children or minors under the criteria de-
19	scribed in subparagraph (A).
20	"(ii) Services deemed directed to
21	MIXED AUDIENCES.—
22	"(I) In general.—A website,
23	online service, online application, or
24	mobile application that is directed to
25	children or minors under the criteria

1	described in subparagraph (A), but
2	that does not target children or mi-
3	nors as the primary audience of the
4	website, online service, online applica-
5	tion, or mobile application, shall not
6	be deemed to be directed to children
7	or minors for purposes of this title if
8	the website, online service, online ap-
9	plication, or mobile application—
10	"(aa) does not collect per-
11	sonal information from any user
12	of the website, online service, on-
13	line application, or mobile appli-
14	cation before verifying age infor-
15	mation of the user; and
16	"(bb) does not, without first
17	complying with any relevant no-
18	tice and consent provision under
19	this title, collect, use, or disclose
20	personal information of any user
21	who identifies themselves to the
22	website, online service, online ap-
23	plication, or mobile application as
24	an individual who is under the
25	age of 16.

1	"(II) USE OF CERTAIN TOOLS.—
2	For purposes of this title, a website,
3	online service, online application, or
4	mobile application, shall not be
5	deemed directed to children or minors
6	solely because the website, online serv-
7	ice, online application, or mobile appli-
8	cation refers or links to any other
9	website, online service, online applica-
10	tion, or mobile application directed to
11	children or minors by using informa-
12	tion location tools, including—
13	"(aa) a directory;
14	"(bb) an index;
15	"(cc) a reference;
16	"(dd) a pointer; or
17	"(ee) a hypertext link.
18	"(17) Mobile Application.—The term 'mo-
19	bile application'—
20	"(A) means a software program that runs
21	on the operating system of—
22	"(i) a cellular telephone;
23	"(ii) a tablet computer; or

1	"(iii) a similar portable computing de-
2	vice that transmits data over a wireless
3	connection; and
4	"(B) includes a service or application of-
5	fered via a connected device.
6	"(18) Geolocation information.—The term
7	'geolocation information' means information suffi-
8	cient to identify a street name and name of a city
9	or town.
10	"(19) MINOR.—The term 'minor' means an in-
11	dividual over the age of 12 and under the age of 16.
12	"(20) Targeted Marketing.—The term 'tar-
13	geted marketing' means advertising or any other ef-
14	fort to market a product or service that is directed
15	to a specific individual or device—
16	"(A) based on—
17	"(i) the personal information of—
18	"(I) the individual; or
19	"(II) a group of individuals who
20	are similar in gender, age, income
21	level, race, or ethnicity to the specific
22	individual to whom the product or
23	service is marketed;
24	"(ii) psychological profiling; or

1	"(iii) a unique identifier of the device;
2	or
3	"(B) as a result of use by the individual,
4	access by any device of the individual, or use by
5	a group of individuals who are similar to the
6	specific individual, of—
7	"(i) a website;
8	"(ii) an online service;
9	"(iii) an online application;
10	"(iv) a mobile application; or
11	"(v) an operating system.".
12	(b) Online Collection, Use, and Disclosure of
13	PERSONAL INFORMATION OF CHILDREN AND MINORS.—
14	Section 1303 of the Children's Online Privacy Protection
15	Act of 1998 (15 U.S.C. 6502) is amended—
16	(1) by striking the heading and inserting the
17	following: "ONLINE COLLECTION, USE, AND DIS-
18	CLOSURE OF PERSONAL INFORMATION OF
19	CHILDREN AND MINORS.";
20	(2) in subsection (a)—
21	(A) by amending paragraph (1) to read as
22	follows:
23	"(1) In general.—It is unlawful for an oper-
24	ator of a website, online service, online application,
25	or mobile application directed to a child or minor, or

1	an operator having constructive knowledge that per-
2	sonal information being collected is from a child or
3	minor, to collect personal information from a child
4	or minor in a manner that violates the regulations
5	prescribed under subsection (b)."; and
6	(B) in paragraph (2)—
7	(i) by striking "of such a website or
8	online service'; and
9	(ii) by striking "subsection
10	(b)(1)(B)(iii) to the parent of a child" and
11	inserting "subsection (b)(1)(A)(iii) to the
12	parent of a child or under subsection
13	(b)(1)(A)(iv) to a minor";
14	(3) in subsection (b)—
15	(A) by amending paragraph (1) to read as
16	follows:
17	"(1) Regulations.—
18	"(A) IN GENERAL.—Not later than 1 year
19	after the date of the enactment of the Act enti-
20	tled 'An Act to amend the Children's Online
21	Privacy Protection Act of 1998 to strengthen
22	protections relating to the online collection, use,
23	and disclosure of personal information of chil-
24	dren and minors, and for other purposes', the
25	Commission shall promulgate, under section

1	553 of title 5, United States Code, regulations
2	to require an operator of a website, online serv-
3	ice, online application, or mobile application di-
4	rected to children or minors, or an operator
5	having constructive knowledge that personal in-
6	formation being collected is from a child or
7	minor—
8	"(i) to provide clear and conspicuous
9	notice in clear and plain language of—
10	"(I) the types of personal infor-
11	mation the operator collects;
12	"(II) how the operator uses the
13	information;
14	"(III) whether and why the oper-
15	ator discloses the information; and
16	"(IV) the procedures or mecha-
17	nisms the operator uses to ensure that
18	personal information is not collected
19	from children or minors except in ac-
20	cordance with the regulations promul-
21	gated under this paragraph;
22	"(ii) to obtain verifiable consent for
23	the collection, use, or disclosure of personal
24	information of a child or minor;

1	(III) to provide to a parent whose
2	child has provided personal information to
3	the operator, upon request by and proper
4	identification of the parent—
5	"(I) a description of the specific
6	types of personal information collected
7	from the child by the operator;
8	"(II) the opportunity at any time
9	to delete personal information col-
10	lected from the child; and
11	"(III) a means that is reasonable
12	under the circumstances for the par-
13	ent to obtain any personal information
14	collected from the child, if such infor-
15	mation is available to the operator at
16	the time the parent makes the re-
17	quest;
18	"(iv) to provide to a minor who has
19	provided personal information to the oper-
20	ator, upon request by and proper identi-
21	fication of the minor—
22	"(I) a description of the specific
23	types of personal information collected
24	from the minor by the operator;

1	"(II) the opportunity at any time
2	to delete personal information col-
3	lected from the minor; and
4	"(III) a means that is reasonable
5	under the circumstances for the minor
6	to obtain any personal information
7	collected from the minor, if such in-
8	formation is available to the operator
9	at the time the minor makes the re-
10	quest;
11	"(v) not to condition participation in
12	a game, or use of a website, service, or ap-
13	plication, by a child or minor on the provi-
14	sion by the child or minor of more personal
15	information than is reasonably required to
16	participate in the game or use the website
17	service, or application; and
18	"(vi) to establish and maintain rea-
19	sonable procedures to protect the confiden-
20	tiality, security, and integrity of personal
21	information collected from children and mi-
22	nors.
23	"(B) UPDATES.—Not less frequently than
24	once every 4 years after the date on which reg-
25	ulations are promulgated under subparagraph

1	(A), the Commission shall update those regula-
2	tions as necessary.";
3	(B) in paragraph (2)—
4	(i) in the matter preceding subpara-
5	graph (A), by striking "verifiable parental
6	consent" and inserting "verifiable con-
7	sent";
8	(ii) in subparagraph (A)—
9	(I) by inserting "or minor" after
10	"collected from a child";
11	(II) by inserting "or minor" after
12	"request from the child"; and
13	(III) by inserting "or minor or to
14	contact a different child or minor"
15	after "to recontact the child";
16	(iii) in subparagraph (B)—
17	(I) by striking "parent or child"
18	and inserting "parent, child, or
19	minor''; and
20	(II) by striking "parental con-
21	sent" each place the term appears and
22	inserting "verifiable consent";
23	(iv) in subparagraph (C)—

1	(I) in the matter preceding clause
2	(i), by inserting "or minor" after
3	"child" each place the term appears;
4	(II) in clause (i)—
5	(aa) by inserting "or minor"
6	after "child" each place the term
7	appears; and
8	(bb) by inserting "or minor,
9	as applicable," after "parent"
10	each place the term appears; and
11	(III) in clause (ii)—
12	(aa) by inserting "or minor,
13	as applicable," after "parent";
14	and
15	(bb) by inserting "or minor"
16	after "child" each place the term
17	appears; and
18	(v) in subparagraph (D)—
19	(I) in the matter preceding clause
20	(i), by inserting "or minor" after
21	"child" each place the term appears;
22	(II) in clause (ii), by inserting
23	"or minor" after "child"; and
24	(III) in the flush text following
25	clause (iii)—

1	(aa) by inserting "or minor,
2	as applicable," after "parent"
3	each place the term appears; and
4	(bb) by inserting "or minor"
5	after "child"; and
6	(C) by amending paragraph (3) to read as
7	follows:
8	"(3) Continuation of Service.—The regula-
9	tions shall prohibit an operator from discontinuing
10	service provided to a child or minor on the basis of
11	a request by the parent of the child or by the minor,
12	under the regulations prescribed under clauses
13	(iii)(II) and (iv)(II), respectively, of paragraph
14	(1)(A) to delete personal information collected from
15	the child or minor, to the extent that the operator
16	is capable of providing such service without such in-
17	formation.";
18	(4) by redesignating subsections (c) and (d) as
19	subsections (d) and (e), respectively; and
20	(5) by inserting after subsection (b) the fol-
21	lowing:
22	"(e) Constructive Knowledge.—
23	"(1) In General.—Constructive knowledge
24	that personal information being collected is from a

1 child or minor under subsection (a) or (b) shall be 2 imputed, at a minimum, to an operator if— 3 "(A) the operator directly or indirectly col-4 lects, uses, profiles, buys, sells, classifies, or 5 analyzes (using an algorithm or other form of 6 data analytics) data about a user or groups of 7 users to estimate, identify, or classify the age, 8 age range, or proxy thereof; 9 "(B) the operator directly or indirectly col-10 lects, uses, profiles, buys, sells, classifies or 11 analyzes (using an algorithm or other form of 12 data analytics) data about the nature of the content of the website, online service, online ap-13 14 plication, or mobile application that estimates, 15 identifies, or classifies the content as child or 16 minor-directed or similarly estimates, identifies, 17 or classifies the intended or likely audience for 18 the content; 19 "(C) the operator has or receives data or 20 reporting related to the age of users on the 21 website, online service, online application, or 22 mobile application under the self-regulatory 23 guidelines described in section 1304 that docu-24 ments risks and controls, including the exist-25 ence of operator-controlled data analytics and

1	content analytics capabilities and functions or
2	outputs;
3	"(D) the operator has or receives com-
4	plaints from parents or other third parties
5	about the age of users using its service, whether
6	through the operators' complaint mechanism
7	by email, or other means conveniently accessible
8	by the user;
9	"(E) the operator has or receives data or
10	reporting or information from the operator's in-
11	ternal communications, including documenta-
12	tion about its advertising practices, such as an
13	advertisement insertion order, or other pro-
14	motional material to marketers, that indicates
15	that data is being collected from children or mi-
16	nors that are using the product or service;
17	"(F) the operator has publicly available
18	data or reporting regarding the operator's prod-
19	uct or service indicating that children or minors
20	are using its product or service; or
21	"(G) a content provider on the operator's
22	website, online service, online application, or
23	mobile application communicates to an ad-net-
24	work that the content is intended for children

1	or minors or likely to appeal to children or mi-
2	nors, whether directly or indirectly.
3	"(2) Additional factors.—The Commission
4	may issue guidance or promulgate rules that indicate
5	factors, in addition to those described in paragraph
6	(1), that should be considered to be constructive
7	knowledge for purposes of this section.".
8	(c) Safe Harbors.—Section 1304 of the Children's
9	Online Privacy Protection Act of 1998 (15 U.S.C. 6503)
10	is amended—
11	(1) in subsection (b)(1), by inserting "and mi-
12	nors" after "children"; and
13	(2) by adding at the end the following:
14	"(d) Publication.—The Commission shall publish
15	on the internet website of the Commission any report or
16	documentation required by regulation to be submitted to
17	the Commission to carry out this section.".
18	(d) Administration and Applicability of Act.—
19	Section 1306 of the Children's Online Privacy Protection
20	Act of 1998 (15 U.S.C. 6505) is amended—
21	(1) in subsection (b)—
22	(A) in paragraph (1), by striking ", in the
23	case of" and all that follows and inserting the
24	following: "by the appropriate Federal banking
25	agency, with respect to any insured depository

1	institution (as those terms are defined in sec-
2	tion 3 of that Act (12 U.S.C. 1813));"; and
3	(B) by striking paragraph (2) and redesign
4	nating paragraphs (3) through (6) as para-
5	graphs (2) through (5), respectively; and
6	(2) by adding at the end the following new sub-
7	section:
8	"(f) Telecommunications Carriers and Cable
9	Operators.—
10	"(1) Enforcement by commission.—Not-
11	withstanding section 5(a)(2) of the Federal Trade
12	Commission Act (15 U.S.C. 45(a)(2)), compliance
13	with the requirements imposed under this title shall
14	be enforced by the Commission with respect to any
15	telecommunications carrier (as defined in section 3
16	of the Communications Act of 1934 (47 U.S.C
17	153)).
18	"(2) Relationship to other law.—To the
19	extent that section 222, 338(i), or 631 of the Com-
20	munications Act of 1934 (47 U.S.C. 222; 338(i)
21	551) is inconsistent with this title, this title con-
22	trols.".
23	SEC. 4. FAIR INFORMATION PRACTICES PRINCIPLES.
24	The Fair Information Practices Principles described
25	in this section are the following:

1	(1) Collection Limitation Principle.—Ex-
2	cept as provided in paragraph (3), personal informa-
3	tion should be collected from a child or minor only
4	when collection of the personal information is—
5	(A) consistent with the context of a par-
6	ticular transaction or service or the relationship
7	of the child or minor with the operator, includ-
8	ing collection necessary to fulfill a transaction
9	or provide a service requested by the child or
10	minor; or
11	(B) required or specifically authorized by
12	law.
13	(2) Data quality principle.—The personal
14	information of a child or minor should be accurate,
15	complete, and kept up-to-date to the extent nec-
16	essary to fulfill the purposes described in subpara-
17	graphs (A) through (D) of paragraph (3).
18	(3) Purpose specification principle.—The
19	purposes for which personal information is collected
20	should be specified to the parent of a child or to a
21	minor not later than at the time of the collection of
22	the information. The subsequent use or disclosure of
23	the information should be limited to—
24	(A) fulfillment of the transaction or service
25	requested by the minor or parent of the child;

1	(B) support for the internal operations of
2	the website, service, or application, as described
3	in section 312.2 of title 16, Code of Federa
4	Regulations, excluding any activity relating to
5	targeted marketing directed to children, minors
6	or a device of a child or minor if the support
7	for internal operations in consistent with the in-
8	terest of the child or minor;
9	(C) compliance with legal process or other
10	purposes expressly authorized under specific
11	legal authority; or
12	(D) other purposes—
13	(i) that are specified in a notice to the
14	minor or parent of the child; and
15	(ii) to which the minor or parent of
16	the child has consented under paragraph
17	(7) before the information is used or dis-
18	closed for such other purposes.
19	(4) RETENTION LIMITATION PRINCIPLE.—
20	(A) IN GENERAL.—The personal informa-
21	tion of a child or minor should not be retained
22	for longer than is necessary to fulfill a trans-
23	action or provide a service requested by the
24	child or minor or such other purposes specified

1	in subparagraphs (A) through (D) of paragraph
2	(3).
3	(B) Data disposal.—The operator should
4	implement a reasonable and appropriate data
5	disposal policy based on the nature and sensi-
6	tivity of personal information described in sub-
7	paragraph (A).
8	(5) SECURITY SAFEGUARDS PRINCIPLE.—The
9	personal information of a child or minor should be
10	protected by reasonable and appropriate security
11	safeguards against risks such as loss or unauthor-
12	ized access, destruction, use, modification, or disclo-
13	sure.
14	(6) Openness principle.—
15	(A) GENERAL PRINCIPLE.—The operator
16	should maintain a general policy of openness
17	about developments, practices, and policies with
18	respect to the personal information of a child or
19	minor.
20	(B) Provision of Information.—The
21	operator should provide to each parent of a
22	child, or to each minor, using the website, on-
23	line service, online application, or mobile appli-
24	cation of the operator with a clear and promi-
25	nent means—

1	(i) to identify and contact the oper-
2	ator, by, at a minimum, disclosing, clearly
3	and prominently, the identity of the oper-
4	ator and—
5	(I) in the case of an operator
6	who is an individual, the address of
7	the principal residence of the operator
8	and an email address and telephone
9	number for the operator; or
10	(II) in the case of any other op-
11	erator, the address of the principal
12	place of business of the operator and
13	an email address and telephone num-
14	ber for the operator;
15	(ii) to determine whether the operator
16	possesses any personal information of the
17	child or minor, the nature of any such in-
18	formation, and the purposes for which the
19	information was collected and is being re-
20	tained;
21	(iii) to obtain any personal informa-
22	tion of the child or minor that is in the
23	possession of the operator from the oper-
24	ator, or from a person specified by the op-
25	erator, within a reasonable time after mak-

I	ing a request, at a charge (if any) that is
2	not excessive, in a reasonable manner, and
3	in a form that is readily intelligible to the
4	child or minor;
5	(iv) to challenge the accuracy of per-
6	sonal information of the child or minor
7	that is in the possession of the operator;
8	(v) to determine if the child or minor
9	has established the inaccuracy of personal
10	information in a challenge under clause
11	(iv) in order to have such information
12	erased, corrected, completed, or otherwise
13	amended; and
14	(vi) to determine the method by which
15	the operator obtains data relevant to the
16	child or minor.
17	(C) Limitation.—Nothing in this para-
18	graph shall be construed to permit an operator
19	to erase or otherwise modify personal informa-
20	tion requested by a law enforcement agency
21	pursuant to legal authority.
22	(7) Individual participation principle.—
23	The operator should—
24	(A) obtain consent from a parent of a child
25	or from a minor before using or disclosing the

1	personal information of the child or minor for
2	any purpose other than the purposes described
3	in subparagraphs (A) through (C) of paragraph
4	(3); and
5	(B) obtain affirmative express consent
6	from a parent of a child or from a minor before
7	using or disclosing previously collected personal
8	information of the child or minor for purposes
9	that constitute a material change in practice
10	from the original purposes specified to the child
11	or minor under paragraph (3).
12	(8) RACIAL AND SOCIOECONOMIC PROFILING.—
13	The personal information of a child or minor shall
14	not be used to direct content to the child or minor,
15	or a group of individuals similar to the child or
16	minor, on the basis of race, socioeconomic factors, or
17	any proxy thereof.
18	SEC. 5. DIGITAL MARKETING BILL OF RIGHTS FOR MINORS.
19	(a) Acts Prohibited.—
20	(1) Prohibition.—
21	(A) In general.—Except as provided in
22	subparagraph (B), it shall be unlawful for an
23	operator of a website, online service, online ap-
24	plication, or mobile application to collect per-
25	sonal information from a minor if—

1	(i)(I) the minor is a user of the
2	website, online service, online application
3	or mobile application; and
4	(II) the operator has constructive
5	knowledge that personal information is
6	being collected from a minor or minors; or
7	(ii) the website, online service, online
8	application, or mobile application is di-
9	rected to minors.
10	(B) Exception.—Subparagraph (A) shall
11	not apply to an operator that has adopted and
12	complies with a Digital Marketing Bill of
13	Rights for Minors that is consistent with the
14	Fair Information Practices Principles described
15	in section 4.
16	(2) Effective date.—This subsection shall
17	take effect on the date that is 180 days after the
18	promulgation of regulations under subsection (b).
19	(b) Regulations.—
20	(1) IN GENERAL.—Not later than 1 year after
21	the date of enactment of this Act, the Commission
22	shall promulgate, under section 553 of title 5
23	United States Code, regulations to implement this
24	section, including regulations further defining the

1	Fair Information Practices Principles described in
2	section 4.
3	(2) UPDATES.—Not less frequently than once
4	every 4 years after the date on which regulations are
5	promulgated under paragraph (1), the Commission
6	shall update those regulations as necessary.
7	SEC. 6. TARGETED MARKETING TO CHILDREN OR MINORS.
8	(a) Acts Prohibited.—
9	(1) CHILDREN.—It shall be unlawful for an op-
10	erator of a website, online service, online application,
11	or mobile application to use, disclose to third par-
12	ties, or compile personal information of a child for
13	purposes of targeted marketing if—
14	(A)(i) the child is a user of the website,
15	online service, online application, or mobile ap-
16	plication; and
17	(ii) the operator has constructive knowl-
18	edge that personal information is being col-
19	lected from a child or children; or
20	(B) the website, online service, online ap-
21	plication, or mobile application is directed to a
22	child.
23	(2) Minors.—
24	(A) Prohibition.—Except as provided in
25	subparagraph (B), it shall be unlawful for an

1	operator of a website, online service, online ap-
2	plication, or mobile application to use, disclose
3	to third parties, or compile personal informa-
4	tion of a minor for purposes of targeted mar-
5	keting if—
6	(i)(I) the minor is a user of the
7	website, online service, online application
8	or mobile application; and
9	(II) the operator has constructive
10	knowledge that the minor is a minor; or
11	(ii) the website, online service, online
12	application, or mobile application is di-
13	rected to a minor.
14	(B) Exception.—Subparagraph (A) shall
15	not apply to an operator that has obtained the
16	verifiable consent of the relevant minor.
17	(3) Effective date.—This subsection shall
18	take effect on the date that is 180 days after the
19	promulgation of regulations under subsection (b).
20	(b) REGULATIONS.—
21	(1) IN GENERAL.—Not later than 1 year after
22	the date of enactment of this Act, the Commission
23	shall promulgate, under section 553 of title 5
24	United States Code, regulations to implement this
25	section.

1	(2) UPDATES.—Not less frequently than once			
2	every 4 years after the date on which regulations are			
3	promulgated under paragraph (1), the Commission			
4	shall update those regulations as necessary.			
5	SEC. 7. REMOVAL OF CONTENT.			
6	(a) Acts Prohibited.—It is unlawful for an oper-			
7	ator to make publicly available through a website, online			
8	service, online application, or mobile application content			
9	or information that contains or displays personal informa-			
10	tion of children or minors in a manner that violates sub-			
11	section (b).			
12	(b) Requirement.—			
13	(1) In general.—An operator, to the extent			
14	technologically feasible, shall—			
15	(A) implement mechanisms that permit a			
16	user of the website, online service, online appli-			
17	cation, or mobile application of the operator to			
18	erase or otherwise eliminate content or informa-			
19	tion that is—			
20	(i) submitted to the website, online			
21	service, online application, or mobile appli-			
22	cation by that user;			
23	(ii) publicly available through the			
24	website, online service, online application,			
25	or mobile application; and			

1	(iii) contains or displays personal in-
2	formation of children or minors; and
3	(B) take appropriate steps to—
4	(i) make users aware of the mecha-
5	nisms described in subparagraph (A); and
6	(ii) provide notice to users that the
7	mechanisms described in subparagraph (A)
8	do not necessarily provide comprehensive
9	removal of the content or information sub-
10	mitted by users.
11	(2) Exceptions.—Paragraph (1) shall not be
12	construed to require an operator or third party to
13	erase or otherwise eliminate content or information
14	that—
15	(A) any other provision of Federal or State
16	law requires the operator or third party to
17	maintain; or
18	(B) was submitted to the website, online
19	service, online application, or mobile application
20	of the operator by any person other than the
21	user who is attempting to erase or otherwise
22	eliminate the content or information, including
23	content or information submitted by the user
24	that was republished or resubmitted by another
25	person.

1	(c) Limitation.—Nothing in this section shall be
2	construed to limit the authority of a law enforcement
3	agency to obtain any content or information from an oper-
4	ator as authorized by law or pursuant to an order of a
5	court of competent jurisdiction.
6	(d) Effective Date.—This section shall take effect
7	on the date that is 180 days after the date of enactment
8	of this Act.
9	SEC. 8. PRIVACY DASHBOARD FOR CONNECTED DEVICES
10	FOR CHILDREN AND MINORS.
11	(a) In General.—A manufacturer of a connected
12	device directed to a child or minor shall prominently dis-
13	play on the packaging for the connected device a standard-
14	ized and easy-to-understand privacy dashboard, detailing
15	whether, what, and how personal information of a child
16	or minor is—
17	(1) collected from the connected device;
18	(2) transmitted from the connected device;
19	(3) retained on the connected device;
20	(4) retained by the manufacturer or affiliated
21	person;
22	(5) used by the manufacturer or affiliated per-
23	son; and
24	(6) protected.

1	(b) Features.—A privacy dashboard under sub-
2	section (a) shall inform a consumer of—
3	(1) the extent to which the connected device
4	meets the highest cybersecurity and data security
5	standards, including if and how to obtain security
6	patches;
7	(2) the extent to which the connected device
8	gives—
9	(A) a parent meaningful control over the
10	information of a child of the parent; and
11	(B) a minor meaningful control over the
12	information of the minor;
13	(3) the extent to which the device minimizes the
14	collection, retention, and use of information from a
15	child or minor;
16	(4) the location of privacy policies;
17	(5) the type of personal information the con-
18	nected device may collect;
19	(6) the minimum length of time during which
20	a connected device will received security patches and
21	software updates;
22	(7) whether the connected device can be used
23	without being connected to the internet; and
24	(8) any other information as the Commission
25	considers appropriate.

1	(c) REGULATIONS.—	
2	(1) In general.—Not later than 1 year after	
3	the date of enactment of this Act, the Commission	
4	shall promulgate, under section 553 of title 5,	
5	United States Code, regulations to implement this	
6	section.	
7	(2) UPDATES.—Not less frequently than once	
8	every 4 years after the date on which regulations are	
9	promulgated under paragraph (1), the Commission	
10	shall update those regulations as necessary.	
11	(d) Effective Date.—Subsections (a) and (b) shall	
12	take effect on the date that is 180 days after the promul-	
13	gation of regulations under subsection (c).	
14	SEC. 9. PROHIBITION ON SALE OF CONNECTED DEVICES	
15	FOR CHILDREN AND MINORS THAT FAIL TO	
16	MEET APPROPRIATE CYBERSECURITY AND	
17	DATA SECURITY STANDARDS.	
18	(a) Prohibition.—Beginning 1 year after the date	
19	of enactment of this Act, no person may sell a connected	
20	device unless the connected device meets appropriate cy-	
21	bersecurity and data security standards established by the	
22	Commission.	
23	(b) Cybersecurity and Data Security Stand-	

24 ARDS.—

1	(1) IN GENERAL.—The Commission shall pro-
2	mulgate, under section 553 of title 5, United States
3	Code, cybersecurity and data security standards de-
4	scribed in subsection (a).
5	(2) Considerations.—In promulgating cyber-
6	security and data security standards under para-
7	graph (1), the Commission shall—
8	(A) create cybersecurity and data security
9	standards for different subsets of connected de-
10	vices based on the varying degrees of—
11	(i) cybersecurity and data security
12	risk associated with each subset of con-
13	nected device;
14	(ii) sensitivity of information collected,
15	stored, or transmitted by each subset of
16	connected device; and
17	(iii) functionality of each subset of
18	connected device;
19	(B) consider incorporating, to the extent
20	practicable, existing cybersecurity and data se-
21	curity standards; and
22	(C) ensure that the cybersecurity and data
23	security standards—

_	(1) are consistent with Fair Informa-
2	tion Practice Principles described in sec-
3	tion 4; and
4	(ii) promote data minimization.
5	SEC. 10. RULE FOR TREATMENT OF USERS OF WEBSITES,
6	SERVICES, AND APPLICATIONS DIRECTED TO
7	CHILDREN OR MINORS.
8	For the purposes of this Act, an operator of a
9	website, online service, online application, or mobile appli-
10	cation that is directed to children or minors shall treat
11	each user of that website, online service, online applica-
12	tion, or mobile application as a child or minor, except as
13	permitted by the Commission pursuant to a regulation
13 14	promulgated under this Act.
14	promulgated under this Act.
14 15	promulgated under this Act. SEC. 11. STUDY OF MOBILE AND ONLINE APPLICATION
14151617	promulgated under this Act. SEC. 11. STUDY OF MOBILE AND ONLINE APPLICATION OVERSIGHT.
14151617	promulgated under this Act. SEC. 11. STUDY OF MOBILE AND ONLINE APPLICATION OVERSIGHT. Not later than 2 years after the date of enactment
14 15 16 17 18	promulgated under this Act. SEC. 11. STUDY OF MOBILE AND ONLINE APPLICATION OVERSIGHT. Not later than 2 years after the date of enactment of this Act, the Commission shall submit to each com-
141516171819	promulgated under this Act. SEC. 11. STUDY OF MOBILE AND ONLINE APPLICATION OVERSIGHT. Not later than 2 years after the date of enactment of this Act, the Commission shall submit to each committee of the Senate and each committee of the House
14 15 16 17 18 19 20	promulgated under this Act. SEC. 11. STUDY OF MOBILE AND ONLINE APPLICATION OVERSIGHT. Not later than 2 years after the date of enactment of this Act, the Commission shall submit to each committee of the Senate and each committee of the House of Representatives that has jurisdiction over the Commission of Representatives the Representative that has jurisdiction over the Representative that has
14 15 16 17 18 19 20 21	promulgated under this Act. SEC. 11. STUDY OF MOBILE AND ONLINE APPLICATION OVERSIGHT. Not later than 2 years after the date of enactment of this Act, the Commission shall submit to each committee of the Senate and each committee of the House of Representatives that has jurisdiction over the Commission a report on the processes of platforms that offer mo-
14 15 16 17 18 19 20 21 22 23	promulgated under this Act. SEC. 11. STUDY OF MOBILE AND ONLINE APPLICATION OVERSIGHT. Not later than 2 years after the date of enactment of this Act, the Commission shall submit to each committee of the Senate and each committee of the House of Representatives that has jurisdiction over the Commission a report on the processes of platforms that offer mobile and online applications for ensuring that, of those ap-

1	(1) this Act, the amendments made by this Act,			
2	and rules promulgated under this Act;			
3	(2) rules promulgated by the Commission under			
4	section 5 of the Federal Trade Commission Act (15			
5	U.S.C. 45) relating to unfair or deceptive acts or			
6	practices in marketing; and			
7	(3) any other Federal or State law relating to			
8	the privacy of children or minors.			
9	SEC. 12. YOUTH PRIVACY AND MARKETING DIVISION.			
10	(a) Establishment.—There is established within			
11	the Commission a division to be known as the Youth Pri-			
12	vacy and Marketing Division.			
13	(b) DIRECTOR.—The Youth Privacy and Marketing			
14	Division shall be headed by a Director, who shall be ap-			
15	pointed by the Chairman of the Commission.			
16	(c) Duties.—The Youth Privacy and Marketing Di-			
17	vision established under subsection (a) shall be responsible			
18	for addressing, as it relates to this Act and the amend-			
19	ments made by this Act—			
20	(1) the privacy of children and minors; and			
21	(2) marketing directed at children and minors.			
22	(d) Staff.—The Director of the Youth Privacy and			
23	Marketing Division shall hire adequate staff to carry out			
24	the duties under subsection (c), including individuals who			

- 46 are experts in data protection, digital advertising, data 2 analytics, and youth development. 3 (e) Reports.—Not later than 1 year after the date of enactment of this Act, and each year thereafter, the 5 Director of the Youth and Privacy Marketing Division shall submit to the Committee on Commerce, Science, and 6 7 Transportation of the Senate and the Committee on En-8 ergy and Commerce of the House of Representatives a re-9 port that includes— 10 (1) a description of the work of the Youth Pri-11 vacy and Marketing Division on emerging concerns 12 relating to youth privacy and marketing practices; 13 and 14 (2) an assessment of how effectively the Com-15 mission has, during the period for which the report
- 14 (2) an assessment of how effectively the Com-15 mission has, during the period for which the report 16 is submitted, addressed youth privacy and marketing 17 practices.

18 SEC. 13. ENFORCEMENT AND APPLICABILITY.

19

- (a) Enforcement by the Commission.—
- 20 (1) IN GENERAL.—Except as otherwise pro-21 vided, this Act and the regulations prescribed under 22 this Act shall be enforced by the Commission under 23 the Federal Trade Commission Act (15 U.S.C. 41 et 24 seq.).

1	(2) Unfair or deceptive acts or prac-
2	TICES.—Subject to subsection (b), a violation of this
3	Act or a regulation prescribed under this Act shall
4	be treated as a violation of a rule defining an unfair
5	or deceptive act or practice prescribed under section
6	18(a)(1)(B) of the Federal Trade Commission Act
7	(15 U.S.C. 57a(a)(1)(B)).
8	(3) Actions by the commission.—
9	(A) In General.—Subject to subsection
10	(b), and except as provided in subsection $(d)(1)$,
11	the Commission shall prevent any person from
12	violating this Act or a regulation prescribed
13	under this Act in the same manner, by the
14	same means, and with the same jurisdiction,
15	powers, and duties as though all applicable
16	terms and provisions of the Federal Trade
17	Commission Act (15 U.S.C. 41 et seq.) were in-
18	corporated into and made a part of this Act,
19	and any person who violates this Act or such
20	regulation shall be subject to the penalties and
21	entitled to the privileges and immunities pro-
22	vided in the Federal Trade Commission Act.
23	(B) VIOLATIONS.—
24	(i) In General.—In an action
25	brought by the Commission to enforce this

I	Act and the regulations prescribed under
2	this Act, each connected device that fails to
3	meet a standard promulgated under this
4	Act shall be treated as a separate violation.
5	(ii) CIVIL PENALTY.—Notwith-
6	standing section 5(m) of the Federal Trade
7	Commission Act (15 U.S.C. 45(m)), a civil
8	penalty recovered for a violation of this Act
9	or a regulation prescribed under this Act
10	may be in excess of the amounts provided
11	for in that section as the court finds ap-
12	propriate to deter violations of this Act
13	and regulations prescribed under this Act.
14	(iii) First violations.—In an action
15	brought by the Commission to enforce this
16	Act and the regulations prescribed under
17	this Act, the Commission may seek a civil
18	penalty for any violation of this Act or reg-
19	ulation prescribed under this Act, including
20	any violation that is the first violation of
21	this Act or a regulation prescribed under
22	this Act that a person against whom the
23	action is brought has committed.
24	(b) Enforcement by Certain Other Agen-
25	CIES.—Notwithstanding subsection (a), compliance with

the requirements imposed under this Act shall be enforced 2 as follows: 3 (1) Under section 8 of the Federal Deposit In-4 surance Act (12 U.S.C. 1818) by the appropriate 5 Federal banking agency, with respect to an insured 6 depository institution (as such terms are defined in 7 section 3 of such Act (12 U.S.C. 1813)). 8 (2) Under the Federal Credit Union Act (12) 9 U.S.C. 1751 et seg.) by the National Credit Union 10 Administration Board, with respect to any Federal 11 credit union. 12 (3) Under part A of subtitle VII of title 49, 13 United States Code, by the Secretary of Transpor-14 tation, with respect to any air carrier or foreign air 15 carrier subject to such part. 16 (4) Under the Packers and Stockyards Act, 17 1921 (7 U.S.C. 181 et seq.) (except as provided in 18 section 406 of that Act (7 U.S.C. 226; 227)) by the 19 Secretary of Agriculture, with respect to any activi-20 ties subject to that Act. 21 (5) Under the Farm Credit Act of 1971 (12) 22 U.S.C. 2001 et seq.) by the Farm Credit Adminis-23 tration, with respect to any Federal land bank, Fed-24 eral land bank association, Federal intermediate

credit bank, or production credit association.

25

1	(c)	ENFORCEMENT BY STATE ATTORNEYS GEN-
2	ERAL.—	
3		(1) In General.—
4		(A) CIVIL ACTIONS.—In any case in which
5		the attorney general of a State has reason to
6		believe that an interest of the residents of that
7		State has been or is threatened or adversely af-
8		fected by the engagement of any person in a
9		practice that violates this Act or a regulation
10		prescribed under this Act, the State, as parens
11		patriae, may bring a civil action on behalf of
12		the residents of the State in a district court of
13		the United States of appropriate jurisdiction
14		to—
15		(i) enjoin that practice;
16		(ii) enforce compliance with this Act
17		or such regulation;
18		(iii) obtain damages, restitution, or
19		other compensation on behalf of residents
20		of the State; or
21		(iv) obtain such other relief as the
22		court may consider to be appropriate.
23		(B) Notice.—
24		(i) In general.—Before filing an ac-
25		tion under subparagraph (A), the attorney

1	general of the State involved shall provide
2	to the Commission—
3	(I) written notice of that action;
4	and
5	(II) a copy of the complaint for
6	that action.
7	(ii) Exemption.—
8	(I) In General.—Clause (i)
9	shall not apply with respect to the fil-
10	ing of an action by an attorney gen-
11	eral of a State under this paragraph
12	if the attorney general of the State
13	determines that it is not feasible to
14	provide the notice described in that
15	clause before the filing of the action.
16	(II) Notification.—In an ac-
17	tion described in subclause (I), the at-
18	torney general of a State shall provide
19	notice and a copy of the complaint to
20	the Commission at the same time as
21	the attorney general files the action.
22	(2) Intervention.—
23	(A) IN GENERAL.—On receiving notice
24	under paragraph (1)(B), the Commission shall

1	have the right to intervene in the action that is
2	the subject of the notice.
3	(B) Effect of intervention.—If the
4	Commission intervenes in an action under para-
5	graph (1), it shall have the right—
6	(i) to be heard with respect to any
7	matter that arises in that action; and
8	(ii) to file a petition for appeal.
9	(3) Construction.—For purposes of bringing
10	any civil action under paragraph (1), nothing in this
11	Act shall be construed to prevent an attorney gen-
12	eral of a State from exercising the powers conferred
13	on the attorney general by the laws of that State
14	to—
15	(A) conduct investigations;
16	(B) administer oaths or affirmations; or
17	(C) compel the attendance of witnesses or
18	the production of documentary and other evi-
19	dence.
20	(4) Actions by the commission.—In any
21	case in which an action is instituted by or on behalf
22	of the Commission for violation of this Act or a reg-
23	ulation prescribed under this Act, no State may
24	during the pendency of that action, institute an ac-
25	tion under paragraph (1) against any defendant

1	named in the complaint in the action instituted by
2	or on behalf of the Commission for that violation.
3	(5) Venue; service of process.—
4	(A) Venue.—Any action brought under
5	paragraph (1) may be brought in the district
6	court of the United States that meets applicable
7	requirements relating to venue under section
8	1391 of title 28, United States Code.
9	(B) Service of Process.—In an action
10	brought under paragraph (1), process may be
11	served in any district in which the defendant—
12	(i) is an inhabitant; or
13	(ii) may be found.
14	(d) Telecommunications Carriers and Cable
15	Operators.—
16	(1) Enforcement by commission.—Notwith-
17	standing section 5(a)(2) of the Federal Trade Com-
18	mission Act (15 U.S.C. 45(a)(2)), compliance with
19	the requirements imposed under this Act shall be en-
20	forced by the Commission with respect to any tele-
21	communications carrier (as defined in section 3 of
22	the Communications Act of 1934 (47 U.S.C. 153)).
23	(2) Relationship to other laws.—To the
24	extent that section 222, 338(i), or 631 of the Com-

1	munications Act of 1934 (47 U.S.C. 222; 338(i);
2	551) is inconsistent with this Act, this Act controls.
3	(e) Safe Harbors.—
4	(1) Definition.—In this subsection—
5	(A) the term "applicable section" means
6	section 5, 6, 7, 8, or 9 of this Act;
7	(B) the term "covered operator" means an
8	operator subject to guidelines approved under
9	paragraph (2);
10	(C) the term "requesting entity" means an
11	entity that submits a safe harbor request to the
12	Commission; and
13	(D) the term "safe harbor request" means
14	a request to have self-regulatory guidelines de-
15	scribed in paragraph (2)(A) approved under
16	that paragraph.
17	(2) Guidelines.—
18	(A) In general.—An operator may sat-
19	isfy the requirements of regulations issued
20	under an applicable section by following a set of
21	self-regulatory guidelines, issued by representa-
22	tives of the marketing or online industries, or
23	by other persons, that, after notice and an op-
24	portunity for comment, are approved by the
25	Commission upon making a determination that

1	the guidelines meet the requirements of the reg-
2	ulations issued under that applicable section.
3	(B) Expedited response to re-
4	QUESTS.—Not later than 180 days after the
5	date on which a safe harbor request is filed
6	under subparagraph (A), the Commission shall
7	act upon the request set forth in writing the
8	conclusions of the Commission with regard to
9	the request.
10	(C) Appeals.—A requesting entity may
11	appeal the final action of the Commission under
12	subparagraph (B), or a failure by the Commis-
13	sion to act in the period described in that para-
14	graph, to a district court of the United States
15	of appropriate jurisdiction, as provided for in
16	section 706 of title 5, United States Code.
17	(3) Incentives.—
18	(A) Self-regulatory incentives.—In
19	prescribing regulations under an applicable sec-
20	tion, the Commission shall provide incentives
21	for self-regulation by covered operators to im-
22	plement the protections afforded children and
23	minors, as applicable, under the regulatory re-

quirements described in those sections.

24

1	(B) DEEMED COMPLIANCE.—The incen-
2	tives under subparagraph (A) shall include pro-
3	visions for ensuring that a covered operator will
4	be deemed to be in compliance with the require-
5	ments of the regulations under an applicable
6	section if that person complies with guidelines
7	approved under paragraph (2).
8	(4) Regulations.—In prescribing regulations
9	relating to safe harbor guidelines under an applica-
10	ble section, the Commission shall—
11	(A) establish criteria for the approval of
12	guidelines that will ensure that a covered oper-
13	ator provides substantially the same or greater
14	protections for children and minors, as applica-
15	ble, as those contained in the regulations issued
16	under the applicable section; and
17	(B) require that any report or documenta-
18	tion required to be submitted to the Commis-
19	sion by a covered operator or requesting entity
20	will be published on the internet website of the
21	Commission.
22	(5) Report by the inspector general.—
23	(A) IN GENERAL.—Not later than 2 years
24	after the date of enactment of this Act, and
25	once each 2 years thereafter, the Inspector Gen-

1	eral of the Commission shall submit to the
2	Commission and each committee of the Senate
3	and each committee of the House of Represent-
4	atives that has jurisdiction over the Commission
5	a report regarding the safe harbor provisions
6	under this subparagraph, which shall include—
7	(i) an analysis of whether the safe
8	harbor provisions are—
9	(I) operating fairly and effec-
10	tively; and
11	(II) effectively protecting the in-
12	terests of children and minors; and
13	(ii) proposals for policy changes that
14	would improve the effectiveness of the safe
15	harbor provisions.
16	(B) Publication.—Not later than 10
17	days after the date on which a report under
18	subparagraph (A) is submitted, the Commission
19	shall publish the report on the internet website
20	of the Commission.
21	(f) Effective Date.—This section shall take effect
22	on the date that is 90 days after the date of enactment
23	of this Act.